

Report to: Licensing Sub-Committee

Date: 2nd August 2023

Title: Application for a new Premises Licence. JoJo's Tea Room, 22 Seaside Road, Eastbourne BN21 3PA

Report of: Director of Service Delivery

Ward(s): Devonshire Ward

Purpose of report: To consider representations made against the new Premises Licence application under the Licensing Act 2003 and make a decision on the application.

Officer recommendation(s): To consider representations made against the new Premises Licence application under the Licensing Act 2003 and make a decision on the application.

Reasons for recommendations: Relevant representations made within consultation period

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1 Introduction

- 1.1 Eastbourne Borough Council received an application for a new Premises Licence under the Licensing Act 2003 for 22 Seaside Road, Eastbourne, BN21 3PA from JoJo's Tea Room Limited. The application is included at **Appendix 1**.
- 1.2 Alongside the application a plan of the premises was submitted, and this can be found at **Appendix 2**.
- 1.3 22 Seaside Road is a commercial premises in the east of Eastbourne Town Centre. Previously a Pie and Mash shop.

2 The Application

- 2.1 An application for the grant of a new premises licence under the Licensing Act 2003 for the following licensable activities:
- 2.2 **Sale by Retail of Alcohol (On the premises only)**
Monday to Sunday 09:00hrs until 23:00hrs.

2.3 **Opening Hours**

Monday to Sunday 09:00hrs until 23:00hrs.

2.4 It is noted that on page 5 of the application the start and end date are 31st May 2023. It was confirmed with the applicant's agent that this was a typo and the licence is not time limited.

2.5 **General Description**

2.6 JoJo's Tea Room wishes to be a seated tearoom and café serving freshly made sandwiches and cakes, with a small selection of wines, beers and spirits to be served with meal only.

3 **Licensing Objectives**

3.1 When applying for a new premises licence under the Licensing Act 2003, the applicant is required to describe any steps they intend to take to promote the four Licensing Objectives as defined by the Licensing Act 2003. The Operating Schedule detailing these steps can be seen in the application form. This is included at **Appendix 1**.

4 **Consultation Process**

4.1 The Licensing Act 2003 requires applicants to advertise both on the premises and in a local newspaper in order to inform the public of the application. The application details are also advertised on the council's website. Several "Responsible Authorities" have also been consulted as part of the process. There was a consultation period of 28 days, from the 1st June 2023 until midnight on the 28th June 2023, for representations to be made.

4.2 The deadline for the public notice in the newspaper was missed. Therefore, on the 7th June 2023 the consultation period was extended to the 5th July 2023 to allow for the next newspaper advert date. After this date, the applicant complied with all the requirements as laid out within The Licensing Act 2003 (Premises Licences and Club Premises Certificates) Regulations 2005.

4.3 During the consultation period one representation was made by a member of the public. This can be found at **Appendix 3**.

4.4 The applicant contacted the representor to try and mediate their representation. However, at the time of writing this report, there had been no response from the representor.

4.5 Members are asked to note that not all the information provided within the representation is valid against the four Licensing Objectives within the Licensing Act 2003.

4.6 Sussex Police did not make any representation, however, they did agree conditions with the applicant's agent. These can be found at **Appendix 4**.

5 **The Decision Making Process - The Licensing Objectives**

5.1 In their decision making, the Licensing Sub-Committee must act to promote the four Licensing Objectives. All carry equal weight as part of the process. The Licensing Objectives are:

- The Prevention of Crime and Disorder
- Public Safety
- The Prevention of Public Nuisance
- The Protection of children from Harm

5.2 A representation is a 'relevant representation' if it is about the likely effect of the grant of the licence on the promotion of the licensing objectives. The objector must establish that such a consequence is a likely effect of a grant (i.e., more probable than not).

6 **Eastbourne Borough Council's Statement of Licensing Policy & Section 182 Guidance**

6.1 Whilst each application will be considered on its merits, the Licensing Sub-Committee will act to promote the four licensing objectives and have due regard to:

- Eastbourne Borough Council's [Statement of Licensing Policy 2019 - 2024](#).
- [Section 182 Guidance issued by the Home Office](#).

6.2 Members are asked to consider, in particular, section 13 Prevention of Public Nuisance of the Statement of Licensing Policy when making a decision on this application.

7 **Representations**

7.1 A copy of the representation is included at **Appendix 3**.

7.2 **Interested Parties:**

One representation has been received, the representator has made comments under Prevention of Public Nuisance.

7.3 **Representations from Responsible Authorities**

The following summarises whether representations have been received from responsible authorities:

- **Sussex Police** - No representation, Agreed Conditions **Appendix 4**
- **Eastbourne Borough Council (Specialist Advisor) Environmental Health** – No representation
- **Eastbourne Borough Council (Specialist Advisor) Health and Safety** – No representation.
- **Eastbourne Borough Council (Specialist Advisor) Planning** - No representation.
- **Eastbourne Borough Council (Specialist Advisor) Licensing** - No representation

- **East Sussex Fire and Rescue Service** - No representation
- **Area Child Protection Team** - No representations
- **Trading Standards (East Sussex County Council)** - No representation.
- **Primary Care Trust** - No representation.

8 Options open to the Sub-Committee

8.1 The Licensing Sub-Committee shall take the steps it considers appropriate for the promotion of the Licensing Objectives and may:

- Grant the Licence in the same terms as it was applied for.
- Grant the Licence but modify the conditions as appropriate for the promotion of the licencing objectives.
- Grant the Licence but modify the hours of licensable activity as appropriate for the promotion of the licensing objectives.
- Reject the application.

8.2 The Sub-Committee are asked to note the procedures relating to this hearing which are contained in The Licensing Act 2003 (Hearing) Regulations 2005, as amended.

8.3 The Sub-Committee may also consider any other matters that may negatively impact upon the Licensing Objectives and exercise their powers to impose conditions, or take the appropriate action as they see fit, in order to promote the Licensing Objectives.

8.4 In determining what, if any, conditions should be attached to a licence, these should only be imposed where it is considered appropriate and proportionate on a case-by-case basis. The applicant, any person or any Responsible Authorities may also suggest conditions to address concerns as a means to promote the Licensing Objectives. The Sub-Committee may not impose any condition unless its discretion has been exercised following receipt of a relevant representation and is satisfied that it is appropriate to promote one or more of the licensing objectives.

9 Financial appraisal

9.1 There are no specific financial implications arising from this application as the cost of delivering the licensing function is fully covered by the Licensing fees.

9.2 A decision made by the Sub Committee may be appealed by any party to the proceedings to a Magistrates' Court. Costs associated with this matter and incurred by any party, may in certain circumstances be awarded against the Council. The impact of these additional costs (if any) will therefore need to be met from within existing revenue budgets.

10 Legal implications

10.1 Under section 18 Licensing Act 2003 (as amended), following receipt of an application for a premises licence, if a relevant representation is received, unless

all parties agree that a hearing is unnecessary, the Licensing Authority must hold a hearing. At the hearing the Sub Committee shall, having regard to the representations, take such steps as it considers appropriate for the promotion of the licensing objectives. The relevant options are outlined in para. 8.1 of this Report.

- 10.2 The Licensing Sub Committee should be mindful of the requirements and responsibilities placed upon them by other legislation, in addition to those contained within the Licensing Act 2003. These include, but are not limited to, having due regard to the relevant parts of the Equality Act 2010, the Human Rights Act 1998 and the Crime and Disorder Act 1998.
- 10.3 Under section 181 and Schedule 5 Licensing Act 2003 there is a right of appeal to the Magistrates' Court in respect of applications for new licences. This right of appeal is open both to the Applicant and to any person who has made a relevant representation. The appeal application must be made within 21 days of the written notification of the Sub Committees decision to the appellant.
- 10.4 The Legal Section considered this Report on 14 July 2023 (IKEN-12200-EBC-MW).

11 Risk management implications

- 11.1 There are no risks associated with the content of this report.

12 Equality analysis

- 12.1 An Equality Analysis is not constructive in this instance.

13 Environmental sustainability implications

- 13.1 There are no sustainability and/or carbon reduction implications associated with this report.

14 Appendices

- 14.1
- Appendix 1 - Application for a new premises licence
 - Appendix 2 – Plan of premises
 - Appendix 3 - Representation from a member of the public
 - Appendix 4 – Police Agreed Conditions.

15 Background papers

- 15.1 The background papers used in compiling this report were as follows:
- Section 182 Statutory Guidance to the Licensing Act 2003 available [here](#)

- Eastbourne Borough Council Licensing Statement 2019-2024 available [here](#)
- Human Rights Act 1998
- Equality Act 2010
- Crime and Disorder Act 1998.